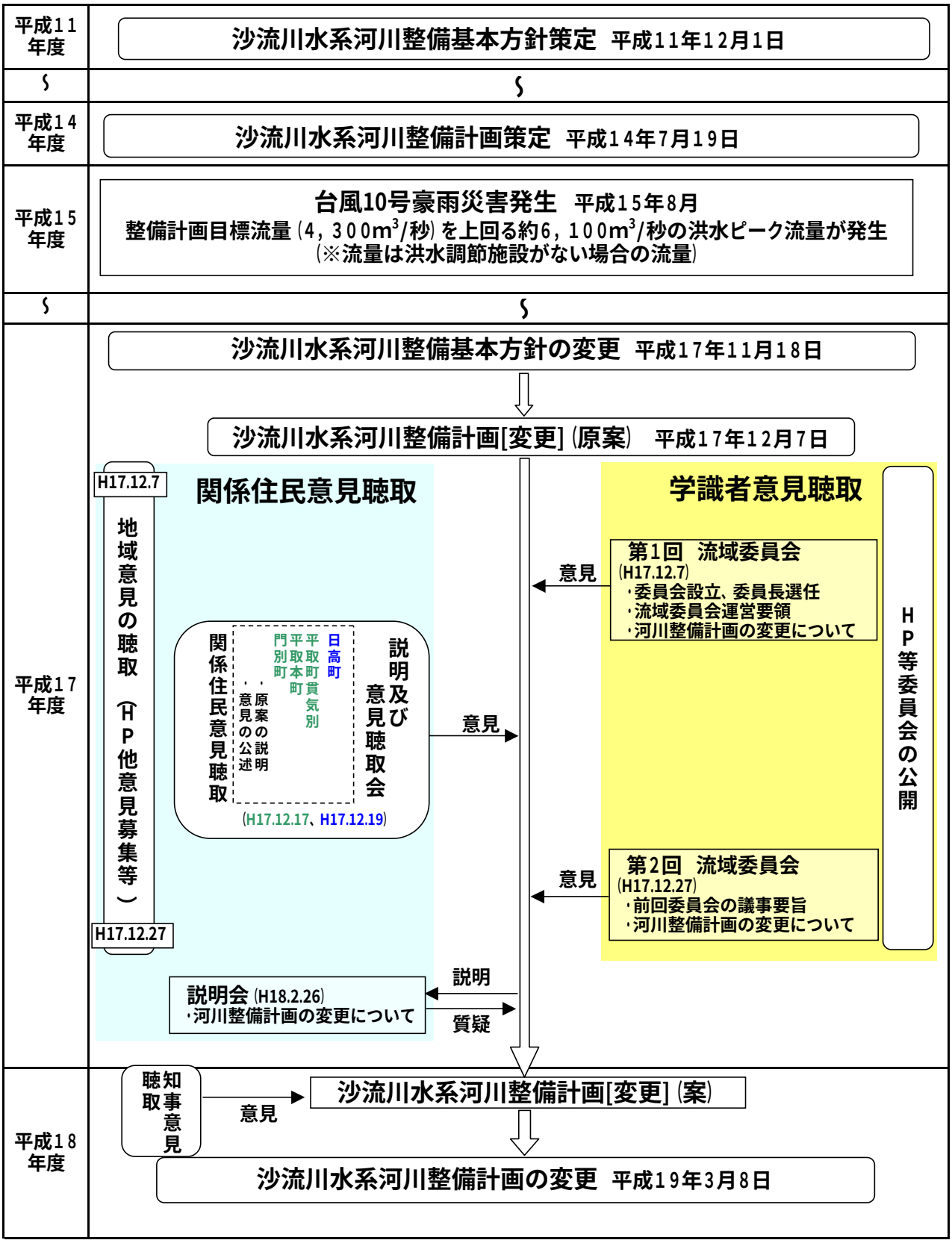沙流川水系河川整備計画の変更までの流れ